

Vote Corrections

APPROPRIATION MINISTER(S): Minister of Corrections (M18)

DEPARTMENT ADMINISTERING THE VOTE: Department of Corrections (A5)

RESPONSIBLE MINISTER FOR DEPARTMENT OF CORRECTIONS: Minister of Corrections

Overview of the Vote

The Minister of Corrections is responsible for appropriations in Vote Corrections for the 2025/26 financial year covering:

- Operating Expenditure:
 - a total of just under \$1,709 million for the provision of custodial services for offenders and remand prisoners lawfully required to be detained in custody, including long-term service contracts and Public Private Partnerships. This includes remand prisoners (people awaiting trial and offenders convicted but not yet sentenced), offenders sentenced to imprisonment, and any other people required to be lawfully detained in custody
 - a total of just under \$421 million for the provision of case management and interventions designed to achieve a reduction in re-offending by meeting the priority needs of all people in the management of Corrections
 - a total of just under \$321 million for the management and delivery of sentences and orders served in the community, and monitoring of people subject to electronically monitored bail
 - a total of just under \$113 million for the provision of information about offenders to victims of crime, the Judiciary and the New Zealand Parole Board, as well as the provision of administrative, financial and secretariat services to the New Zealand Parole Board
 - a total of \$3 million to transfer Three Waters Assets to water service providers
 - a total of just over \$5 million for the provision of advice (including second opinion advice and contributions to policy advice led by other agencies) to support decision-making by Ministers on government policy matters
 - a total of just over \$3 million for Corrections responses to ministerial correspondence and parliamentary questions, and
 - a total of \$400,000 for non-departmental infrastructure improvements to enable the development of Waikeria Prison site.
- Capital Expenditure:
 - a total of just under \$343 million for the purchase or development of assets by and for the use of Corrections.

The Minister of Corrections is also responsible for capital injections to Corrections of just over \$24 million, the majority relating to the Waters Infrastructure Programme and general infrastructure and equipment for the prisons to respond to the prisoner population and other volume pressures.

Details of these appropriations are set out in Parts 2-4.

Details of Appropriations and Capital Injections

Annual Appropriations and Forecast Permanent Appropriations

Titles and Scopes of Appropriations by Appropriation Type	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Departmental Output Expenses			
Re-offending is Reduced (M18) (A5) This appropriation is limited to the provision of rehabilitation interventions, reintegration and support services to people in Corrections' management, defendants on bail, and their whānau, to address the underlying causes of criminal offending and reduce re-offending.	384,292	384,292	420,596
Total Departmental Output Expenses	384,292	384,292	420,596
Departmental Other Expenses			
Transfer of Three Waters Assets (M18) (A5) This appropriation is limited to expenses incurred in Corrections transferring Three Waters Assets to water service providers.	2,936	2,936	3,000
Total Departmental Other Expenses	2,936	2,936	3,000
Departmental Capital Expenditure			
Department of Corrections - Capital Expenditure PLA (M18) (A5) This appropriation is limited to the purchase or development of assets by and for the use of the Department of Corrections, as authorised by section 24(1) of the Public Finance Act 1989.	480,596	480,596	342,983
Total Departmental Capital Expenditure	480,596	480,596	342,983
Non-Departmental Other Expenses			
Waikeria Corrections and Treatment Facility (M18) (A5) This appropriation is limited to infrastructure improvements that are either a condition of the designation or otherwise necessary to enable the development of the Waikeria Corrections and Treatment Facility.	355	355	400
Total Non-Departmental Other Expenses	355	355	400
Multi-Category Expenses and Capital Expenditure			
Policy Advice and Ministerial Services MCA (M18) (A5) The single overarching purpose of this appropriation is to provide policy advice and other support to Ministers in discharging their policy decision-making and other portfolio responsibilities.	8,261	8,261	8,602
Departmental Output Expenses			
Ministerial Services This category is limited to Department responses to ministerial correspondence and parliamentary questions.	2,755	2,755	3,145
Policy Advice This category is limited to the provision of advice (including second opinion advice and contributions to policy advice led by other agencies) to support decision-making by Ministers on government policy matters, and to assist Pacific Nations.	5,506	5,506	5,457

Titles and Scopes of Appropriations by Appropriation Type	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Public Safety is Improved MCA (M18) (A5) The single overarching purpose of this appropriation is to manage offenders serving custodial and community-based sentences and orders, and people on remand (either awaiting trial or convicted but not yet sentenced) in a manner so as to improve the safety of offenders, staff, victims and the public.	2,017,307	2,017,307	2,142,651
Departmental Output Expenses			
<i>Information and Administrative Services to the Judiciary and New Zealand Parole Board</i> This category is limited to the provision of information about offenders to victims of crime, the Judiciary and the New Zealand Parole Board and the provision of administrative, financial and secretariat services to the New Zealand Parole Board.	105,963	105,963	112,901
<i>Prison-based Custodial Services</i> This category is limited to the provision of custodial services, including under long-term service contracts and Public Private Partnerships, for offenders lawfully required to be detained in custody and remand prisoners.	1,597,862	1,597,862	1,708,860
<i>Sentences and Orders Served in the Community</i> This category is limited to the management and delivery of sentences and orders served in the community, and electronic monitoring of people on bail.	313,482	313,482	320,890
Total Multi-Category Expenses and Capital Expenditure	2,025,568	2,025,568	2,151,253
Total Annual Appropriations and Forecast Permanent Appropriations	2,893,747	2,893,747	2,918,232

Capital Injection Authorisations

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Department of Corrections - Capital Injection (M18) (A5)	134,325	134,325	24,120

Supporting Information

Part 1 - Vote as a Whole

1.1 - New Policy Initiatives

Policy Initiative	Appropriation	2024/25 Final Budgeted \$000	2025/26 Budget \$000	2026/27 Estimated \$000	2027/28 Estimated \$000	2028/29 Estimated \$000
Corrections Prisoner Population and Other Volume Pressures	Public Safety is Improved MCA					
	Information and Administrative Services to the Judiciary and New Zealand Parole Board	-	5,427	5,923	5,720	5,720
	Prison-based Custodial Services	-	67,444	73,610	71,095	71,095
	Sentences and Orders Served in the Community	-	4,651	5,077	4,903	4,903
	Departmental Output Expenses					
	Re-Offending is Reduced	-	15,458	16,871	16,294	16,294
	Departmental Output Expense					
	Policy Advice and Ministerial Services					
	Ministerial Services	-	316	345	333	333
	Policy Advice	-	386	422	407	407
	Departmental Output Expenses					
	Departmental Capital Injections	-	8,600	-	-	-
Corrections Financial Sustainability and Reprioritisation - Efficiency Measures	Public Safety is Improved MCA					
	Information and Administrative Services to the Judiciary and New Zealand Parole Board	-	(324)	(384)	(384)	(384)
	Prison-based Custodial Services	-	(3,942)	(4,672)	(4,672)	(4,672)
	Sentences and Orders Served in the Community	-	(1,134)	(1,344)	(1,344)	(1,344)
	Departmental Output Expenses					
	Re-Offending is Reduced	-	(5,400)	(6,400)	(6,400)	(6,400)
	Departmental Output Expense					
Total initiatives		-	91,482	89,448	85,952	85,952

1.2 - Trends in the Vote

Summary of Financial Activity

	2020/21	2021/22	2022/23	2023/24	2024/25		2025/26			2026/27	2027/28	2028/29
	Actual \$000	Actual \$000	Actual \$000	Actual \$000	Final Budgeted \$000	Estimated Actual \$000	Departmental Transactions Budget \$000	Non- Departmental Transactions Budget \$000	Total Budget \$000	Estimated \$000	Estimated \$000	Estimated \$000
Appropriations												
Output Expenses	296,800	322,229	346,568	376,136	384,292	384,292	420,596	-	420,596	418,183	415,752	415,752
Benefits or Related Expenses	-	-	-	-	-	-	N/A	-	-	-	-	-
Borrowing Expenses	-	-	-	-	-	-	-	-	-	-	-	-
Other Expenses	14,488	215	27	279	3,291	3,291	3,000	400	3,400	-	-	-
Capital Expenditure	503,416	315,055	222,191	268,743	480,596	480,596	342,983	-	342,983	237,215	203,900	184,000
Intelligence and Security Department Expenses and Capital Expenditure	-	-	-	-	-	-	-	N/A	-	-	-	-
Multi-Category Expenses and Capital Expenditure (MCA)												
<i>Output Expenses</i>	1,513,550	1,543,329	1,691,152	1,842,279	2,025,568	2,025,568	2,151,253	-	2,151,253	2,146,014	2,137,429	2,137,429
<i>Other Expenses</i>	-	-	-	-	-	-	-	-	-	-	-	-
<i>Capital Expenditure</i>	-	-	-	-	-	-	N/A	-	-	-	-	-
Total Appropriations	2,328,254	2,180,828	2,259,938	2,487,437	2,893,747	2,893,747	2,917,832	400	2,918,232	2,801,412	2,757,081	2,737,181
Crown Revenue and Capital Receipts												
Tax Revenue	-	-	-	-	-	-	N/A	-	-	-	-	-
Non-Tax Revenue	-	-	-	-	-	-	N/A	-	-	-	-	-
Capital Receipts	-	-	-	-	-	-	N/A	-	-	-	-	-
Total Crown Revenue and Capital Receipts	-	-	-	-	-	-	N/A	-	-	-	-	-

Note - where restructuring of the vote has occurred then, to the extent practicable, prior years information has been restated as if the restructuring had occurred before the beginning of the period covered. In this instance Total Appropriations for the Budgeted and Estimated Actual year may not equal Total Annual Appropriations and Forecast Permanent Appropriations and Multi-Year Appropriations in the Details of Appropriations and Capital Injections.

Adjustments to the Summary of Financial Activity Table Due to Vote Restructuring

There have been no restructuring adjustments to prior year information in the Summary of Financial Activity table

1.3 - Analysis of Significant Trends

Departmental Output Expense Trends

Prison population growth

Following a period of decline, there has been a significant increase in the prison population since early 2023. Recent and planned justice policy changes, including changes to sentencing legislation, are likely to further increase the prison population. Corrections are funded to a prisoner level of 10,860 by the end of the 2025/26 year.

Meeting complex needs

Corrections manages some of New Zealand's most complex people in an environment that can be challenging. Over 80% of people have convictions for violence in their offending histories. Managing the risks effectively requires continued investment in frontline workforce safety, wellbeing, capability, and capacity.

Not only is Corrections managing a growing offender population, but the proportion of the prison population with complex needs is also increasing. The proportion of the prison population that is on remand, and the length of time they are on remand, has also increased significantly over the years. This also poses challenges to delivery of programmes and interventions, which the department is actively seeking to overcome. Over time, Corrections has increased its investment in mental health, and alcohol and other drug programmes and services to meet these needs and support people to reintegrate into the community and reduce reoffending.

Responding to other pressures

The use of electronic monitoring has grown over time, driving greater investment in this area to support people to be managed safely in the community. Contractual and inflationary uplifts also continue to drive expenditure increases, including remuneration outcomes from unionised workforce bargaining and supply chain price increases.

Financial Management

Meeting a growth in service demand alongside productivity and efficiency gains continues to be a focus for Corrections fiscal management. This increase in Departmental Output Expenses has been partially offset by baseline savings initiatives from 2024/25 to manage demand trends and pressures. Savings to-date have largely been identified through the optimisation and scaling of back-office activities, asset stewardship and management activities, and service delivery. A small amount has also been identified through optimising site-specific operations.

Improving outcomes through working with Māori and other justice sector agencies

Corrections works with community partners to reduce reoffending and improve reintegration and rehabilitation outcomes. Corrections works with iwi and other Māori entities to develop and deliver services, pathways, and programmes, to improve outcomes for Māori who are overrepresented in the corrections system. We also work with other justice sector agencies in tactical initiatives and on the frontline to contribute to a safer and more effective justice system.

The shift in direction under Hōkai Rangi

In December 2024 we reaffirmed our commitment to Hōkai Rangi through the release of a refreshed version of the strategy. Our refreshed strategy continues to focus on reduced Māori overrepresentation, as well as our other two interconnected outcomes improved public safety and reduced re-offending.

We will use two key organisational artefacts to drive delivery of Hōkai Rangi, our Organisational Roadmap and Performance Framework. Our Organisational Roadmap will help us to identify, prioritise, and monitor key initiatives that contribute to our organisational outcomes. Our Performance Framework will enable us to measure, monitor and report on our overall performance and help us to uncover insights about what's working well and where we need to direct more effort.

Departmental Capital Expenditure

Corrections continues to improve the quality of its existing asset footprint and modernise prison infrastructure to support the safety and wellbeing of Corrections' staff and people in prison.

Corrections needs to manage the balance of removing poor quality infrastructure and introducing new capacity, to provide greater resilience, meet changes in demand over time and respond to changing service needs, while also accommodating the growth in the prison population before new infrastructure capacity is available. Construction and other infrastructure expenditure is sensitive to market capacity and inflationary cost pressures.

Corrections is also having to adapt expenditure plans in relation to as-a-service arrangements which adds pressure to the operating baseline.

Part 2 - Details of Departmental Appropriations

2.1 - Departmental Output Expenses

Re-offending is Reduced (M18) (A5)

Scope of Appropriation

This appropriation is limited to the provision of rehabilitation interventions, reintegration and support services to people in Corrections' management, defendants on bail, and their whānau, to address the underlying causes of criminal offending and reduce re-offending.

Expenses and Revenue

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Total Appropriation	384,292	384,292	420,596
Revenue from the Crown	353,218	353,218	389,651
Revenue from Others	31,074	31,074	30,945

Components of the Appropriation

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Case Management	52,417	52,417	58,866
Interventions - Training and Education	5,689	5,689	7,468
Interventions - Offender Employment	95,191	95,191	105,023
Interventions - Rehabilitation	175,682	175,682	187,961
Interventions - Reintegration	55,313	55,313	61,278
Total	384,292	384,292	420,596

What is Intended to be Achieved with this Appropriation

This appropriation is intended to achieve a reduction in re-offending rates by addressing the needs of those lawfully required to be detained in custody. It provides for the timely and appropriate assessment of the rehabilitative and reintegrative needs of all people in the management of Corrections; as well as end-to-end bail support for all defendants. This appropriation ensures the priority needs of all offenders and defendants are met through targeted programmes, services and partnerships to reduce re-offending and Māori over-representation among offenders. By establishing foundations for participation, the Department of Corrections help all people leave its management better able to participate in society and live offence-free lives.

How Performance will be Assessed and End of Year Reporting Requirements

	2024/25		2025/26
Assessment of Performance	Final Budgeted Standard	Estimated Actual	Budget Standard
Percentage of people entitled to receive an offender plan that received one within Standards of Practice timeframes	Greater than or equal to 85%	Greater than or equal to 75%	Greater than or equal to 85%
Percentage of rehabilitation programmes completed in prisons	Greater than or equal to 85%	Greater than or equal to 85%	Greater than or equal to 85%
Percentage of rehabilitation programmes completed in the community	Greater than or equal to 65%	Greater than or equal to 65%	Greater than or equal to 65%
Percentage of people who demonstrate statistically significant gains through an intensive literacy and numeracy programme in prison	Greater than or equal to 35%	Greater than or equal to 65%	Greater than or equal to 65% (see Note 1)
Number of referrals made to reintegration services that resulted in a start	Greater than or equal to 4,000	4,300 - 4,500	Greater than or equal to 4,000

Note 1 - The Budget Standard was changed for 2025/26 from "Greater than or equal to 35%" to "Greater than or equal to 65%" to reflect a more realistic and relevant rate of activity.

End of Year Performance Reporting

Performance information for this appropriation will be reported by Corrections in its Annual Report.

Current and Past Policy Initiatives

Policy Initiative	Year of First Impact	2024/25 Final Budgeted \$000	2025/26 Budget \$000	2026/27 Estimated \$000	2027/28 Estimated \$000	2028/29 Estimated \$000
Current Government						
Corrections Prisoner Population and Other Volume Pressures	2025/26	-	15,458	16,871	16,294	16,294
Corrections Financial Sustainability and Reprioritisation - Efficiency Measures	2025/26	-	(5,400)	(6,400)	(6,400)	(6,400)
Corrections Back-office Support Services - Optimisation and Scaling	2024/25	(7,327)	(7,327)	(7,327)	(7,327)	(7,327)
Corrections Service Delivery - Optimisation and Scaling	2024/25	(20,549)	(20,549)	(20,549)	(20,549)	(20,549)
Corrections Asset Stewardship and Management - Optimisation and Scaling	2024/25	(8,549)	(8,549)	(8,549)	(8,549)	(8,549)
Corrections Operations - Optimisation	2024/25	(910)	(882)	(882)	(882)	(882)
High Impact Innovation Programme - Scale Down Programme	2024/25	(610)	(692)	(692)	(692)	(692)
Prisoner Population - Responding to Increasing Prisoner Numbers	2023/24	32,888	33,785	31,851	30,731	30,731

Policy Initiative	Year of First Impact	2024/25 Final Budgeted \$000	2025/26 Budget \$000	2026/27 Estimated \$000	2027/28 Estimated \$000	2028/29 Estimated \$000
Previous Government						
Waikeria Corrections and Treatment Facility	2025/26	-	4,561	4,561	4,561	4,561
Waters Infrastructure Programme - Phase 2	2023/24	488	464	472	472	472
Pay equity for social workers in community and iwi organisations	2023/24	2,838	3,051	3,234	3,234	3,234
Strengthening Corrections Frontline Safety and Improvement Programme	2022/23	12,869	12,869	12,869	12,869	12,869
Maintaining Corrections Critical Infrastructure	2022/23	2,258	2,423	2,423	2,423	2,423
Maintaining Corrections Critical Digital Technology	2022/23	2,017	2,181	2,181	2,181	2,181
Criminal Process Improvement Programme - Make Every Event in the Criminal District Court System Meaningful	2022/23	1,389	1,389	1,389	1,389	1,389
Waikeria Prison Development - enabling the operating of the Waikeria mental health and addiction service	2022/23	4,912	4,912	4,912	4,912	4,912
Transfer of funding from Vote Arts, Culture and Heritage to Vote Corrections to fund Art in Prisons initiatives	2022/23	1,000	-	-	-	-
Health and Disability Sector Support Worker Wage Rate	2022/23	29	29	29	29	29
Waikeria Critical Infrastructure	2021/22	279	279	279	279	279
Waikeria Prison Development - enabling the operating of the new prison	2021/22	3,024	3,024	3,024	3,024	3,024
Maintaining safe, effective housing, Support Services and Community-based Reintegration Pathways	2021/22	4,050	4,050	4,050	4,050	4,050
Māori Pathways - Kaupapa Māori services for wāhine	2021/22	703	703	703	703	703

Reasons for Change in Appropriation

The increase in this appropriation for 2025/26 is mainly due to:

- an increase of \$20.427 million mainly due to reduction of 2024/25 operation baseline, which was transferred to capital injection to fund the finance and liability repayment during the construction of Waikeria Prison (Development) for accounting treatment, and new funding for the operating cost associated with the increased capital value of the development
- an increase of \$15.458 million to respond to increasing prisoner numbers
- an increase of \$3.229 million for critical remuneration pressures to maintain safe and effective Corrections services
- an increase of \$3.077 million to maintain safe and effective Corrections services by addressing critical price pressures, including infrastructure, digital and other supplier cost increases due to inflation
- an increase of \$400,000 for depreciation following an increase in the valuation of buildings following an independent asset revaluation undertaken as at 30 June 2023, in accordance with Public Sector Accounting Standards
- an increase of \$213,000 relating to a pay settlement for social workers in community and iwi organisations.

Partially offset by:

- a decrease of \$5.400 million due to reprioritising baseline funding to mitigate cost pressure submissions as a result of continued fiscal sustainability focus and adaptation of Corrections work efforts
- a decrease of \$1 million relates to funding from Vote Arts, Culture and Heritage to fund Art in Prisons initiatives ceasing in 2024/25.

2.2 - Departmental Other Expenses

Transfer of Three Waters Assets (M18) (A5)

Scope of Appropriation

This appropriation is limited to expenses incurred in Corrections transferring Three Waters Assets to water service providers.

Expenses

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Total Appropriation	2,936	2,936	3,000

What is Intended to be Achieved with this Appropriation

This appropriation is intended to facilitate the transfer of Corrections Three Waters Assets to water service providers.

How Performance will be Assessed and End of Year Reporting Requirements

Completion of infrastructure improvements required to enable the transfer of Three Waters Assets at Auckland Prison to Watercare Services Limited.

End of Year Performance Reporting

Performance information for this appropriation will be reported by Corrections in its Annual Report.

2.3 - Departmental Capital Expenditure and Capital Injections

Department of Corrections - Capital Expenditure PLA (M18) (A5)

Scope of Appropriation

This appropriation is limited to the purchase or development of assets by and for the use of the Department of Corrections, as authorised by section 24(1) of the Public Finance Act 1989.

Capital Expenditure

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Forests/Agricultural	-	-	-
Land	-	-	-
Property, Plant and Equipment	471,372	471,372	327,554
Intangibles	9,224	9,224	15,429
Other	-	-	-
Total Appropriation	480,596	480,596	342,983

What is Intended to be Achieved with this Appropriation

This appropriation is intended to achieve renewal and replacement of assets in support of the provision of Corrections outputs. Corrections has a capital programme of work that is focused on a network that provides resilience to respond to changing demand and service needs, and establishing a safe, secure, and more humanising and healing environment.

How Performance will be Assessed and End of Year Reporting Requirements

	2024/25		2025/26
	Final Budgeted Standard	Estimated Actual	Budget Standard
Assessment of Performance			
Percentage of prison asset values with an excellent/good condition	Greater than or equal to 85%	82%	Greater than or equal to 85%
Percentage of prison asset values with a poor/very poor condition	Less than or equal to 4%	8%	Less than or equal to 4%
Percentage of community corrections asset values with an excellent/good condition	Greater than or equal to 85%	Greater than or equal to 85%	Greater than or equal to 85%
Percentage of community corrections asset values with a poor/very poor condition	Less than or equal to 4%	Less than or equal to 4%	Less than or equal to 4%

End of Year Performance Reporting

Performance information for this appropriation will be reported by Corrections in its Annual Report.

Reasons for Change in Appropriation

The decrease in this appropriation for 2025/26 is due to:

- Property, Plant and Equipment decreased by \$143.818 million due to:
 - a decrease of \$255.892 million for the Waikeria Prison (Development) project due to the one-off recognition of finance and liability payments in 2024/25 and scheduled construction completion in 2024/25
 - a decrease of \$48.925 million for the Waikeria Prison (Expansion) project due to most of the initial ground work and design activities occurring in 2024/25. The decrease is offset by:
 - an increase of \$88.350 million for the Christchurch Men's Redevelopment Programme Phase 1
 - an increase of \$42.459 million related to revised project phasing
 - an increase of \$30.190 million for short to medium term prison capacity response projects.
- Intangibles increased by \$6.205 million due to:
 - minor changes related to revised project phasing for the department's capital plan as a whole.

Capital Injections and Movements in Departmental Net Assets

Department of Corrections

Details of Net Asset Schedule	2024/25 Estimated Actual \$000	2025/26 Projected \$000	Explanation of Projected Movements in 2025/26
Opening Balance	4,636,653	4,735,439	
Capital Injections	134,325	24,120	\$24.120 million of the 2025/26 capital injection relates to maintaining Corrections Critical Digital Technology (\$4 million), for Phase 2 of the Water Infrastructure Programme (\$11.520 million) and for Corrections Prisoner Population and Other Volume Pressures (\$8.600 million).
Capital Withdrawals	-	-	
Surplus to be Retained (Deficit Incurred)	(35,539)	(8,641)	The 2025/26 forecasted deficit relates to the unrealised year to date movement on the interest rate swaps entered into with New Zealand Debt Management Office to manage the interest rate risk relating to public private partnership transactions.
Other Movements	-	-	
Closing Balance	4,735,439	4,750,918	

Part 3 - Details of Non-Departmental Appropriations

3.4 - Non-Departmental Other Expenses

Waikeria Corrections and Treatment Facility (M18) (A5)

Scope of Appropriation

This appropriation is limited to infrastructure improvements that are either a condition of the designation or otherwise necessary to enable the development of the Waikeria Corrections and Treatment Facility.

Expenses

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Total Appropriation	355	355	400

What is Intended to be Achieved with this Appropriation

This appropriation is intended to achieve infrastructure improvements necessary to enable the Waikeria Prison site including the Waikeria Mental Health and Addiction Service Facility.

How Performance will be Assessed and End of Year Reporting Requirements

Completion of infrastructure improvements required to enable the development of the Waikeria Prison site including the Waikeria Mental Health and Addiction Service Facility, and the continued implementation of designation conditions.

End of Year Performance Reporting

Performance information for this appropriation will be reported by the Minister of Corrections in a report appended to Corrections' Annual Report.

Service Providers

Provider	2024/25 Final Budgeted \$000	2024/25 Estimated Actual \$000	2025/26 Budget \$000	Expiry of Resourcing Commitment
Roading	305	305	350	June 2026
Electricity	50	50	50	June 2026
Total	355	355	400	

Part 4 - Details of Multi-Category Expenses and Capital Expenditure

4 - Multi-Category Expenses and Capital Expenditure

Policy Advice and Ministerial Services (M18) (A5)

Overarching Purpose Statement

The single overarching purpose of this appropriation is to provide policy advice and other support to Ministers in discharging their policy decision-making and other portfolio responsibilities.

Scope of Appropriation

Departmental Output Expenses

Ministerial Services

This category is limited to Department responses to ministerial correspondence and parliamentary questions.

Policy Advice

This category is limited to the provision of advice (including second opinion advice and contributions to policy advice led by other agencies) to support decision-making by Ministers on government policy matters, and to assist Pacific Nations.

Expenses, Revenue and Capital Expenditure

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Total Appropriation	8,261	8,261	8,602
Departmental Output Expenses			
Ministerial Services	2,755	2,755	3,145
Policy Advice	5,506	5,506	5,457
Funding for Departmental Output Expenses			
Revenue from the Crown	8,043	8,043	8,602
Ministerial Services	2,755	2,755	3,145
Policy Advice	5,288	5,288	5,457
Revenue from Others	218	218	-
Policy Advice	218	218	-

What is Intended to be Achieved with this Appropriation

This appropriation is intended to enable Corrections to respond to ministerial requests and parliamentary questions with a high standard of service. It also allows Corrections to provide policy advice to support decision-making by Ministers on Government policy matters.

This Multi-Category Appropriation provides core services to co-ordinate information provided to government and the public as well as developing policy that improves wellbeing and safety outcomes for New Zealand communities.

How Performance will be Assessed for this Appropriation

The performance for this appropriation will be assessed by the following measures specified in each category below.

What is Intended to be Achieved with each Category and How Performance will be Assessed

	2024/25		2025/26
Assessment of Performance	Final Budgeted Standard	Estimated Actual	Budget Standard
Departmental Output Expenses			
Ministerial Services			
This category is intended to ensure timely, accurate and relevant responses are provided to ministerial correspondence, parliamentary questions and requests for information made under the Official Information Act 1982.			
Percentage of Ministerial draft correspondence that is signed without changes	Greater than or equal to 95%	Greater than or equal to 95%	Greater than or equal to 95%
Percentage of responses to parliamentary questions completed within agreed timeframes	Greater than or equal to 98%	Greater than or equal to 98%	Greater than or equal to 98%
Percentage of responses to Ministerial draft correspondence completed within agreed timeframes	Greater than or equal to 98%	Greater than or equal to 98%	Greater than or equal to 98%
Policy Advice			
This category is intended to provide meaningful advice and the development of robust policy that enhances service delivery and to contribute to the development of effective criminal justice legislation. This category also ensures that service activities intended to reduce re-offending are effectively evaluated and that information regarding those evaluations is available to inform decision-making.			
Technical quality of policy advice papers assessed in line with the Policy Quality Framework (see Note 1)	At least an average of 70%	At least an average of 70%	At least an average of 70%
Satisfaction of the Minister of Corrections with the quality of policy advice provided	Greater than or equal to 80%	Greater than or equal to 80%	Greater than or equal to 80%

Note 1 - This indicator provides a standardised score for the policy technical quality reviews undertaken by the third-party assessor, in this case the New Zealand Institute of Economic Research. The result is based on reviews of a sample of analytical and research outputs independently assessed on a five-point scale.

End of Year Performance Reporting

Performance information for this appropriation will be reported by Corrections in its Annual Report.

Public Safety is Improved (M18) (A5)

Overarching Purpose Statement

The single overarching purpose of this appropriation is to manage offenders serving custodial and community-based sentences and orders, and people on remand (either awaiting trial or convicted but not yet sentenced) in a manner so as to improve the safety of offenders, staff, victims and the public.

Scope of Appropriation

Departmental Output Expenses

Information and Administrative Services to the Judiciary and New Zealand Parole Board

This category is limited to the provision of information about offenders to victims of crime, the Judiciary and the New Zealand Parole Board and the provision of administrative, financial and secretariat services to the New Zealand Parole Board.

Prison-based Custodial Services

This category is limited to the provision of custodial services, including under long-term service contracts and Public Private Partnerships, for offenders lawfully required to be detained in custody and remand prisoners.

Sentences and Orders Served in the Community

This category is limited to the management and delivery of sentences and orders served in the community, and electronic monitoring of people on bail.

Expenses, Revenue and Capital Expenditure

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Total Appropriation	2,017,307	2,017,307	2,142,651
Departmental Output Expenses			
Information and Administrative Services to the Judiciary and New Zealand Parole Board	105,963	105,963	112,901
Prison-based Custodial Services	1,597,862	1,597,862	1,708,860
Sentences and Orders Served in the Community	313,482	313,482	320,890
Funding for Departmental Output Expenses			
Revenue from the Crown	1,998,248	1,998,248	2,138,207
Information and Administrative Services to the Judiciary and New Zealand Parole Board	105,963	105,963	112,901
Prison-based Custodial Services	1,578,803	1,578,803	1,704,416
Sentences and Orders Served in the Community	313,482	313,482	320,890
Revenue from Others	19,059	19,059	4,444
Prison-based Custodial Services	19,059	19,059	4,444

Components of the Appropriation

	2024/25		2025/26
	Final Budgeted \$000	Estimated Actual \$000	Budget \$000
Information and Administrative Services to the Judiciary and New Zealand Parole Board			
Information Services to the Judiciary	80,193	80,193	85,445
Information Services to the New Zealand Parole Board	15,286	15,286	16,286
Information and Administrative Services to Victims	307	307	327
Administrative Services to the New Zealand Parole Board	10,177	10,177	10,843
Prison-based Custodial Services			
Asset Management	101,456	101,456	108,491
Sentenced	684,086	684,086	731,723
Remand	597,949	597,949	639,411
Third Party	112,915	112,915	120,744
Health	101,456	101,456	108,491
Sentences and Orders Served in the Community			
Community Based Sentences	170,177	170,177	174,198
Post-Release Orders	68,335	68,335	69,950
Home Detention Sentences	68,111	68,111	69,721
Electronic Monitoring Bail	6,859	6,859	7,021
Total	2,017,307	2,017,307	2,142,651

What is Intended to be Achieved with this Appropriation

This appropriation is intended to:

- enable Corrections to manage people in custody in a way that enhances their wellbeing and supports them upon release to not return to the justice system, protects the public and maintains the safety of all involved
- achieve safe management of people serving sentences and orders in the community and the ability to hold them to account for failing to complete their sentence or order
- provide core services to the Judiciary and New Zealand Parole Board to enable informed sentencing and parole decisions to be made in a timely manner including notification to people in Corrections' management, and victims regarding the outcomes of the processes, to enhance rehabilitative outcomes.

How Performance will be Assessed for this Appropriation

The performance for this appropriation will be assessed by the following measures specified in each category below.

What is Intended to be Achieved with each Category and How Performance will be Assessed

	2024/25		2025/26
Assessment of Performance	Final Budgeted Standard	Estimated Actual	Budget Standard
Departmental Output Expenses			
Information and Administrative Services to the Judiciary and New Zealand Parole Board			
This category is intended to provide core services to the Judiciary and New Zealand Parole Board to enable informed sentencing and parole decisions to be made in a timely manner including notification to people in our management, and victims regarding the outcomes of the judicial process, to enhance rehabilitative outcomes.			
Percentage of pre-sentence reports provided to court within agreed timeframes before sentencing	Greater than or equal to 95%	Greater than or equal to 95%	Greater than or equal to 95%
Percentage of parole reports provided to agreed timeframes pursuant to New Zealand Parole Board requirements	Greater than or equal to 95%	Greater than or equal to 95%	Greater than or equal to 95%
Percentage of offenders who are notified as per New Zealand Parole Board requirements	Greater than or equal to 98%	80% - 85%	Greater than or equal to 98%
Percentage of victims who are notified as per New Zealand Parole Board requirements	Greater than or equal to 98%	88% - 93%	Greater than or equal to 98%
Percentage of cases heard by the New Zealand Parole Board that occurred within the timeframes specified by the Parole Act 2002	Greater than or equal to 98%	Greater than or equal to 98%	Greater than or equal to 98%
Number of justified complaints about notification services received from registered victims	Nil	Nil	Nil
Prison-based Custodial Services			
This category is intended to enable Corrections to manage people in custody in a way that enhances their wellbeing and supports them upon release to not return to the justice system, protects the public and maintains the safety of all involved.			
Number of breakout escapes	Nil	Nil	Nil
Number of non-breakout escapes	Less than or equal to 5	Less than or equal to 5	Less than or equal to 5
Percentage of general random drug tests undertaken by people in prison that have a positive result	Less than or equal to 5%	Less than or equal to 5%	Less than or equal to 5%
Number of unnatural deaths	Nil	6	Nil
Number of prisoner on prisoner assaults that are serious, as a rate per 100 prisoners	Less than or equal to 0.50	Less than or equal to 0.50	Less than or equal to 0.50
Number of prisoner on staff assaults that are serious, as a rate per 100 prisoners	Less than or equal to 0.20	0.20 - 0.30	Less than or equal to 0.20
Percentage of Health Centres in prisons that retained their Foundation Standard Certification accreditation status	100%	100%	100%
Percentage of Death in Custody reports for unnatural deaths, that are completed by the Office of the Inspectorate within six months of the death occurring	Greater than or equal to 80%	Greater than or equal to 80%	Greater than or equal to 80%
Percentage of complaints received to the Office of the Inspectorate that are acknowledged within 10 working days of receipt	100%	100%	100%
Percentage of complaint investigations completed by the Office of the Inspectorate within three months of being received	Greater than or equal to 80%	Greater than or equal to 95%	Greater than or equal to 95% (see Note 1)

	2024/25		2025/26
Assessment of Performance	Final Budgeted Standard	Estimated Actual	Budget Standard
Sentences and Orders Served in the Community			
This category is intended to achieve safe management of sentences served in the community and the ability for offenders to be held to account for successfully completing their sentence or order.			
Percentage of people who successfully complete their community-based sentence or order	Greater than or equal to 75%	Greater than or equal to 75%	Greater than or equal to 75%
Percentage of people serving a community-based sentence or order held to account by probation staff for non-compliance	Greater than or equal to 90%	Greater than or equal to 90%	Greater than or equal to 90%

Note 1 - The Budget Standard was changed for 2025/26 from "Greater than or equal to 80%" to "Greater than or equal to 95%" to reflect a more realistic and relevant rate of activity.

End of Year Performance Reporting

Performance information for this appropriation will be reported by Corrections in its Annual Report.

Current and Past Policy Initiatives

Policy Initiative	Year of First Impact	2024/25 Final Budgeted \$000	2025/26 Budget \$000	2026/27 Estimated \$000	2027/28 Estimated \$000	2028/29 Estimated \$000
Current Government						
Corrections Prisoner Population and Other Volume Pressures	2025/26	-	77,522	84,610	81,718	81,718
Corrections Financial Sustainability and Reprioritisation - Efficiency Measures	2025/26	-	(5,400)	(6,400)	(6,400)	(6,400)
Corrections Back-office Support Services - Optimisation and Scaling	2024/25	(35,277)	(35,277)	(35,277)	(35,277)	(35,277)
Corrections Service Delivery - Optimisation and Scaling	2024/25	(20,551)	(20,551)	(20,551)	(20,551)	(20,551)
Corrections Asset Stewardship and Management - Optimisation and Scaling	2024/25	(8,551)	(8,551)	(8,551)	(8,551)	(8,551)
Corrections Operations - Optimisation	2024/25	(4,445)	(4,307)	(4,307)	(4,307)	(4,307)
High Impact Innovation Programme - Scale Down Programme	2024/25	(2,980)	(3,378)	(3,378)	(3,378)	(3,378)
Prisoner Population - Responding to Increasing Prisoner Numbers	2023/24	164,938	169,437	159,736	154,121	154,121

Policy Initiative	Year of First Impact	2024/25 Final Budgeted \$000	2025/26 Budget \$000	2026/27 Estimated \$000	2027/28 Estimated \$000	2028/29 Estimated \$000
Previous Government						
Waikeria Corrections and Treatment Facility	2025/26	-	18,242	18,242	18,242	18,242
Waters Infrastructure Programme - Phase 2	2023/24	4,392	4,176	4,248	4,248	4,248
Waikeria Corrections and Treatment facility - Return of funding	2023/24	(5,000)	-	-	-	-
Maintaining Momentum Across Te Aorerekura - Improved Access to Family Violence Programmes in Court and the Community	2023/24	227	227	227	227	227
Justice Sector Resourcing - Addressing the Impacts of the Delta COVID-19 Restrictions	2023/24	195	-	-	-	-
Maintaining a Safe Prison Network	2022/23	31,731	31,731	31,731	31,731	31,731
Strengthening Corrections Frontline Safety and Improvement Programme	2022/23	48,411	48,411	48,411	48,411	48,411
Maintaining Corrections Critical Infrastructure	2022/23	11,512	12,347	12,347	12,347	12,347
Maintaining Corrections Critical Digital Technology	2022/23	10,283	11,119	11,119	11,119	11,119
Continuing the Alcohol and Other Drug Treatment Courts: Waikato, Auckland and Waitakere	2022/23	360	360	360	360	360
Preventing Community Harm from Organised Crime: Cross Agency Approach	2022/23	1,900	1,900	1,900	1,900	1,900
Preventing Family Violence and Sexual Violence: Support and Expand Integrated Community-led responses	2022/23	500	500	500	500	500
Waikeria Prison Development - enabling the operating of the Waikeria mental health and addiction service	2022/23	19,648	19,648	19,648	19,648	19,648
Custodial Wage Pressure	2021/22	14,350	14,350	14,350	14,350	14,350
Waikeria Critical Infrastructure	2021/22	9,021	9,021	9,021	9,021	9,021
Waikeria Prison Development - enabling the operating of the new prison	2021/22	12,096	12,096	12,096	12,096	12,096
Electronic Monitoring Demand and Price Pressure	2021/22	2,490	2,490	2,490	2,490	2,490
Maintaining safe, effective housing, Support Services and Community-based Reintegration Pathways	2021/22	4,050	4,050	4,050	4,050	4,050
Management of People of Extreme Risk	2021/22	1,661	1,661	1,661	1,661	1,661
Māori Pathways - Kaupapa Māori services for wāhine	2021/22	702	702	702	702	702
Improving the Justice Response to Sexual Violence Victims	2021/22	1,085	1,307	1,517	1,517	1,517

Reasons for Change in Appropriation

The increase in this appropriation for 2025/26 is mainly due to:

- an increase of \$77.522 million to respond to increasing prisoner numbers
- an increase of \$22.719 million funding for critical remuneration pressures to maintain safe and effective Corrections services
- an increase of \$13.786 million to maintain safe and effective Corrections services by addressing critical price pressures, including infrastructure, digital and other supplier cost increases due to inflation
- an increase of \$13.029 million, mainly due to reduction of 2024/25 operation baseline, which was transferred to capital injection to fund the finance and liability repayment during the construction of Waikeria Prison Development, and new funding for the operating cost associated with the increased capital value of the development
- an increase of \$3.600 million for depreciation following an increase in the valuation of buildings following an independent asset revaluation undertaken as at 30 June 2023, in accordance with Public Sector Accounting Standards.

Partially offset by:

- a decrease of \$5.400 million to reprioritise baseline funding to mitigate cost pressure submissions as a result of continued fiscal sustainability focus and adaptation of Corrections' work efforts
- a decrease of \$3.995 million due to transfer of funding from capital to operating funding for business case development.